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Republic of the Philippines
QUEZON CITY
23rd City Council

PROPOSED ORDINANCE NO. SP-_____, S-2025

AN ORDINANCE ESTABLISHING A COMMUNITY-BASED REHABILITATION (CBR) TRAINING AND DIAGNOSTIC CENTER FOR PERSONS WITH DISABILITIES IN QUEZON CITY, ADOPTING A COMPREHENSIVE PROGRAM THEREFOR AND FOR OTHER PURPOSES

Introduced by: **Councilor Maria Eleanor "Doc Ellie" R. Juan, O.D.**

WHEREAS, Article XIII, Section 11 of the 1987 Constitution provides that the State shall adopt an integrated and comprehensive approach to health development which shall endeavor to make essential goods, health and other social services available to all the people at affordable cost. It provides that there shall be priority for the needs of the underprivileged, sick, elderly, disabled, women and children;

WHEREAS, Republic Act No. 7277 entitled, "*An Act Providing for the Rehabilitation, and Self-Reliance of Disabled Persons and Their Integration into the Mainstream of Society and for Other Purposes*" and otherwise known as "*The Magna Carta for Disabled Persons*" mandates the State to institute a national health program for PWDs;

WHEREAS, it likewise mandates the Government to establish medical rehabilitation centers and to adopt an integrated and comprehensive programs for the health development of PWD which shall make essential health services available to them at affordable cost;

WHEREAS, Republic Act No. 7277 also expressly provides that "people with disabilities shall be given rehabilitation, opportunities for self-development and self-reliance to prepare them for full integration into the mainstream of society";

WHEREAS, Rule IV, Section 4(B) of the Implementing Rules and Regulations (IRR) of the said law requires the Government, through Department of Health (DOH), to address the health concerns of seven (7) different categories of disability, which includes the following: (1) Psychosocial and behavioral disabilities, (2) Chronic illnesses with disabilities, (3) Learning (cognitive or intellectual) disabilities, (4) Mental disabilities, (5) Visual/ seeing disabilities, (6) Orthopedic/ moving, (7) Communications deficits, and such other disability which may be later determined;

WHEREAS, Republic Act No. 8425, otherwise known as the *Social Reform Act*, provides for the poverty-alleviation of the basic sectors, including persons with disabilities;

WHEREAS, the Biwako Millenium Framework which promotes a right-based, barrier-free and inclusive society for persons with disabilities is supported by Proclamation No. 240, declaring the period 2003-2012 as the "Philippine Decade of Persons with Disabilities";

WHEREAS, Republic Act No. 7160 known as the Local Government Code of 1991 mandates the devolution of services to the local government units (LGUs);

WHEREAS, Executive Order No. 437 was issued last June 21, 2005, encouraging the implementation of community-based rehabilitation (CBR) for persons with disabilities in the Philippines;

WHEREAS, pursuant to the said Executive Order, all local government units shall adopt a Community-Based Rehabilitation (CBR) Program in delivering services to their constituents with disabilities and to allocate funds to support the program. The LGU shall designate a unit under the office of the local executive to be responsible for the implementation of the Community-Based Rehabilitation program in accordance with the police and implementing guidelines set by the National Council for the Welfare of Disabled Persons to include the promotion and capability building of PWDs;

WHEREAS, the Quezon City Government as a local government unit is duty bound to ensure that the health facilities and services are equitable, available, accessible, acceptable, and affordable to its resident PWDs through the development and implementation of essential health package that is suitable to their special needs such as the establishment of its own city-level rehabilitation center and institutionalization of community-based rehabilitation programs (CBR) therein;

WHEREAS, the 20th Quezon City Council enacted Ordinance No. SP-2617, S-2017, institutionalizing a comprehensive program for children with special needs (CSNs) and establishing a center for the said purpose;

WHEREAS, the rates of disability are increasing due to population ageing and increase in chronic health conditions;

WHEREAS, people with disabilities have less access to health care services and therefore experience unmet health care needs rendering them particularly vulnerable to deficiencies in health care service;

WHEREAS, there is a need at the community level for an effective approach in providing comprehensive rehabilitation services and in promoting the rights and empowerment of person with disabilities across all ages;

WHEREAS, the community-based rehabilitation approach has been successfully demonstrated as an appropriate way of providing comprehensive rehabilitation services to person with disabilities nationwide.

WHEREAS, the Quezon City Government can improve health outcomes for people with disabilities by improving access to quality and affordable health care services, which make the best use of available resources.

NOW, THEREFORE,

BE IT ORDAINED BY THE CITY COUNCIL OF QUEZON CITY IN REGULAR SESSION ASSEMBLED:

SECTION 1. Short Title. This Ordinance shall be known as, "*QUEZON CITY PWD COMMUNITY-BASED REHABILITATION (CBR) TRAINING AND DIAGNOSTIC CENTER ORDINANCE*".

SECTION 2. Declaration of Policy. It is the policy of the Quezon City Government to adopt an integrated and comprehensive approach to health development which shall endeavor to make essential goods, health and other social services available to all the people at affordable cost. There shall be priority for the needs of the underprivileged, sick, elderly, disabled, women and children.

Towards, this end, by virtue of the objectives laid down under Republic Act No. 7277, it is likewise a policy of the City Government to establish medical rehabilitation centers and to adopt an integrated and comprehensive programs for the health development of PWD which shall make essential health services available to them at affordable cost.

SECTION 3. Definition of Terms. For purpose of this Ordinance, the following terms are defined as follows:

- a. *Alzheimer's disease* - progressive mental deterioration that can occur in middle or old age, due to generalized degeneration of the brain. It is the most common cause of premature senility;
- b. *Braille system* - a system of writing and printing for the blind in which arrangements of raised dots representing letters and numbers can be identified by touch;
- c. *Center* – refers to the Quezon City CBR Training and Diagnostic Center
- d. *clinical psychologist* - is a mental health professional with highly specialized training in the diagnosis and psychological treatment of mental, behavioral and emotional illnesses, including obsessive-compulsive disorder (OCD);
- e. *cognitive or intellectual disability*- a condition giving rise to difficulties in acquiring knowledge and skills to the level expected of those of the same age, especially when not associated with a physical handicap;
- f. *Community-Based Rehabilitation (CBR)* - is a strategy within community development for the rehabilitation, equalization of opportunities and social integration of all people with disabilities. It is implemented through the combined efforts of disabled people themselves, their families and communities, and the appropriate health, education, vocational and social services;
- g. *Dementia*- a chronic or persistent disorder of the mental processes caused by brain disease or injury and marked by memory disorders, personality changes, and impaired reasoning;
- h. *Developmental Pediatrician*- is a licensed pediatrician with advanced specialty training in the physical, emotional, behavioral and social development of children;
- i. *diagnostic*- means or characteristic of identifying the nature of an illness or other problem by examination of the symptoms;
- j. *disability*- shall mean a physical or mental impairment that substantially limits one or more psychological, physiological or anatomical function of an individual or activities of such individual; a record of such an impairment; or being regarded as having such an impairment;
- k. *Geriatrician*- a licensed professional that focuses on health care of elderly people;
- l. *Gerontologist*- a licensed health care professional that focuses on scientific study of the biological, psychological, and sociological phenomena that are associated with old age and aging;

- m. *mental disability*- refers to a wide range of mental health disorders that affect one's mood, thinking and behavior;
- n. *mobility*- the ability to move or be moved freely and easily;
- o. *multi-sectoral* – holistic model/approach to CBR which requires inter-organizational and inter-agency efforts that promote participation of people of concern, interdisciplinary and inter-organizational cooperation, and collaboration and coordination across key sectors, including but not limited to health, psychosocial, legal/justice and security;
- p. *occupational therapy*- a form of therapy for those recuperating from physical or mental illness that encourages rehabilitation through the performance of activities required in daily life;
- q. *orthotics and prosthetics* - is the specialist medical areas focusing on the design, manufacture and application of an orthosis such as medical braces, applied externally to limbs in order to modify the musculoskeletal system and help children and adult patients who need assistance with limb support, movement or rehabilitation;
- r. *Persons with Disability (PWD)* – are those suffering from restriction of different abilities, as a result of a mental, physical or sensory impairment, to perform an activity in the manner or within the range considered normal for a human being;
- s. *physical therapy*- the treatment of disease, injury, or deformity by physical methods such as massage, heat treatment, and exercise rather than by drugs or surgery;
- t. *physical therapist*- licensed health care professionals who can help patients reduce pain and improve or restore mobility - and improve or restore mobility - in many cases without expensive surgery and often reducing the need for long-term use of prescription medications and their side effects;
- u. *physiotherapist*- licensed health care professionals to treat disease, injury, or deformity by physical methods such as massage, heat treatment, and exercise;
- v. *physiatrist*- are physicians who finished residency training program in Rehabilitation Medicine or Physical Rehabilitation Medicine (PRM);
- w. *psychosocial and behavioral disability*- a mental illness caused or influenced by life experiences, as well as maladjusted cognitive and **behavioral** processes;
- x. *QC- PDAO*- Quezon City- Persons With Disability Affairs Office;
- y. *rehabilitation*- is an integrated approach to physical, social, cultural, spiritual, educational and vocational measures that create conditions for the individual to attain the highest possible level of functional ability;
- z. *self-sustaining* - the degree at which the system can sustain itself through independent effort and without external support;

- aa. *Special Education (SPED)* - is a form of learning provided to students with exceptional needs, such as students with learning or intellectual disabilities or mental challenges;
- bb. *specialist*- a person who concentrates primarily on a particular subject or activity; a person highly skilled in a specific and restricted field;
- cc. *speech therapy*- treatment of speech defects and disorders, especially through use of exercises and audio-visual aids that develop new speech habits;

SECTION 4. Objective. This Ordinance aims to establish a self-sustaining training and diagnostic center for Persons with Disabilities in Quezon City where multi-level and multi-sectoral community-based rehabilitation programs, services, and trainings needed to address the special health concerns of all categories of disability shall be institutionalized and staged.

SECTION 5. Quezon City PWD Community-Based Rehabilitation (CBR) Training and Diagnostic Center. The Quezon City PWD CBR Training and Diagnostic Center shall serve as the city-level community-based rehabilitation main center of training and resources, both human and technical, which shall monitor, supervise, and provide support to the technical needs of its satellite community-based rehabilitation (CBR) programs and initiatives in all barangays of Quezon City. It shall likewise provide direct diagnostic and rehabilitation services to walk-in PWD clients/residents of Quezon City who are in need of special health care.

SECTION 6. Functions of the Center. The Quezon City PWD Community-Based Rehabilitation (CBR) Training and Diagnostic Center shall have the following functions:

- a. Identify the special health needs and rehabilitation focus of each barangays of Quezon City;
- b. Monitor and assess the community-based rehabilitation (CBR) programs being implemented in each barangay;
- c. Strategize and develop local rehabilitation programs suitable for the varying health needs and concerns of all categories of disability across ages to be implemented in both city and barangay levels;
- d. Develop an integrated local and community-based health and human rights program to serve the special health needs;
- e. Acquire specialists who are skilled in providing medical and non-medical rehabilitation services for PWDs;
- f. Initiate and conduct functional rehabilitation and therapeutic trainings and seminars to CBR stakeholders;
- g. Initiate and conduct trainings and seminars to CBR stakeholders relative to rehabilitation concerns and goals of the center for the community it serves, including training of SPED teachers, barangay health workers, daycare workers, parents and others;
- h. Initiate and strengthen collaboration and partnership among multi-level and multi-sectoral stakeholders to improve the facilities devoted to the management and rehabilitation of PWD;

- i. Upgrade the capabilities of health professional and frontline workers of the local CBR workers of the barangay level to cater to the special health needs of their Barangay;
- j. Provide assistance on the fast-tracking of registration of PWD in order to generate data for accurate planning and implementation of programs;
- k. Ensure empowerment of PWDs by integrating educational, livelihood, and social components on its developed rehabilitation programs;
- l. Exercise supervision and provide technical assistance and support on the community-based rehabilitation programs initiated and conducted in local districts of the city;
- m. Provide frontline specialists who shall deliver direct assessment, diagnostic, and rehabilitation services to walk-in PWDs who are in need of such special services;
- n. Such other functions as may be deemed necessary.

SECTION 7. Provision of Functional Rehabilitation Services. The Center's programs and services shall be mainly focused on the provision of primary diagnostic and rehabilitation services and therapy on the following areas: medical, eye care service, hearing services, physiotherapy, physical therapy, occupational therapy, orientation and mobility training, speech therapy, psychological counseling, orthotics and prosthetics, and other devices, and special education, integrating a social and livelihood component for continuous empowerment of its PWDs clients.

It shall train, capacitate, and provide specialists and trainers who specialize in each kind of disability such as psychosocial and behavioral disability, chronic illnesses with disability, learning (cognitive or intellectual) disability, mental disability including Dementia and Alzheimer's Disease, visual/ seeing disability, orthopedic/ moving, communications deficits, and such other disability which may be later determined.

SECTION 8. Provision of Education, Livelihood and Skills Training Opportunities. The Center shall integrate and institutionalize educational support and livelihood and skills training in its rehabilitation programs that will enable the PWDs of Quezon City, their families, and community partners to make the best use of the opportunities that occur in their lives during and after the course of rehabilitation and once they are ready to be integrated back to the community. It shall likewise train its CBR workers to provide basic levels of service in the following areas: early childhood intervention and referral, especially to medical rehabilitation services, education in regular schools, non-formal education where regular schooling is not available, special education in regular or special schools, sign language training, Braille system training, and training in daily living skills.

SECTION 9. Management, Supervision, and Structure. The Quezon City PWD Community- Based Rehabilitation Training and Diagnostic Center shall be under the Office of the Mayor, through the Quezon City Persons with Disability Affairs Office (QC-PDAO) which shall always be in close coordination with the the Social Services Development Department (SSDD) and the Quezon City Health Department, which may both provide technical and manpower assistance and support such as volunteers, staff, and specialists acquisition for the center. Further, it shall serve as the lead agency of all community-based rehabilitation (CBR) barangay councils that shall be created in each

barangay of this City by virtue of this Ordinance and in accordance with the provision of the next following section.

SECTION 10. Quezon City Barangay Community-Based Rehabilitation Council. By virtue of this Ordinance, there shall likewise be created a Quezon City Barangay Community-Based Rehabilitation (CBR) Council in all barangays of Quezon City. The Punong Barangays are hereby mandated to organize the creation and strengthening of the QC Barangay CBR Council in coordination and with the support of its designated PWD Focal Person, QC- PDAO, and other government and non-government agencies concerned. Its membership shall be on purely voluntary basis and shall be taken from the responsible members of the community including a representative of government and private agencies concerned with the welfare of PWDs whose area of assignment includes the particular barangay.

It shall identify the special health needs and focus of their respective barangays and shall adopt, develop, and implement localized community-based rehabilitation programs to address such special needs of their respective resident PWDs. It shall build and upgrade the capacity of its available frontline workers and/or CBR volunteers and shall always work in coordination and under the monitoring and supervision of the Quezon City CBR Training Center and the QC-PDAO.

SECTION 11. Facilities. The Center shall have the following minimum facilities and equipped for its purpose:

- a. Reception Area;
- b. Interview/ Assessment Room;
- c. Rehabilitation Training Room/ Area;
- d. Audio Visual Room (AVR)/ Conference Room;
- e. Physical Rehabilitation Room;
- f. Records/ Database Room;
- g. Consultants/ Specialists/ Trainers Room;
- h. Special Education (SPED) Sessions Room; and
- i. Livelihood and Skills Training Area.

SECTION 12. Personnel. The Center shall be composed of the following personnel:

- a. Head – with bachelor's degree and preferably a holder of a medical license, with at least five (5) years work experience relating to Persons with Disability (PWD) programs or advocacies, and Career Service Professional eligible. He/ she shall receive a compensation of not lower than Salary Grade (SG) 24;
- b. Specialists/ Trainers/ Consultants - with bachelor's degree and a holder of a medical license, with at least four (4) years work experience specializing on a certain medical field, with at least three (3) years work experience relating to Persons with Disability (PWD) programs or advocacies, and Career Service Professional eligible. He/ she shall receive a compensation of not lower than Salary Grade (SG) 18.

The following professionals, specialists, and consultants who will be detailed/ employed in the center shall receive honoraria, allowances, and such other emoluments in accordance to budgetary limitations prescribed by law:

- b.1. Physical Therapist;
- b.2. Occupational Therapist;

154

- b.3. Clinical Psychologist;
- b.4. Psychiatrist;
- b.5. Speech Therapist;
- b.6. Geriatrician;
- b.7. Gerontologist;
- b.8. Developmental Pediatrician;
- b.9. Guidance Counselor; and
- b.10 SPED Teachers.

c. Social Welfare Officers – a registered social worker with bachelor's degree, with at least one (1) year work experience relating to Persons with Disability (PWD) programs or advocacies, and Career Service Professional eligible. He/ she shall receive a compensation of not lower than Salary Grade (SG) 12; and

d. Two (2) Administrative Officers – with bachelor's degree, at least one (1) year work experience in PWD related programs and advocacies, Career Service Sub-Professional eligible, and shall receive compensation of not lower than Salary Grade (SG) 11.

The Office of the Mayor may create such other personnel positions it may deem necessary for a more effective and efficient rendering and facilitation of services.

SECTION 13. Empowerment and Capability- Building. The Center shall ensure continuous empowerment and capability- building of the PWDs of Quezon City by integrating educational and livelihood, as well as social, components in its rehabilitation programs.

SECTION 14. Self- Sustaining Rehabilitation Training and Diagnostic Center. The Office of the City Mayor may provide scholarship grants or such other educational support for CBR volunteers, frontline workers, and service providers who shall wish to provide continuous service to the Center. Successful scholars and/or support beneficiaries shall be mandated to provide his/ her services to the Center in purely voluntary basis in a minimum of three (3) years, unless he/she shall voluntarily express intention to extend the same or be later acquired for temporary or permanent employment by the Center where he/she shall be entitled to receive salary and/or compensation benefits.

SECTION 15. Appropriation. The funds necessary for the establishment of the Center and for the continuous implementation of this Ordinance shall be taken out from the 1% of the general fund of this City allocated for programs, projects, and activities of resident registered PWDs of Quezon City, pursuant to the provisions of Ordinance No. SP-2557, S-2016.

SECTION 16. Implementing Rules and Regulations. The Quezon City Persons with Disability Affairs Office (QC-PDAO), City Health Department, Social Services and Development Department (SSDD), all the Barangays of Quezon City, and such other agencies concerned are hereby enjoined to participate in the crafting of the Implementing Rules and Regulations (IRR) of this Ordinance which shall be done immediately upon its approval.

SECTION 17. Separability Clause. Should any provision of this Ordinance be declared unconstitutional or illegal by any court of competent jurisdiction, those parts that are not so declared shall remain in full force and effect.

SECTION 18. Repealing Clause. Any previous Ordinance/s or parts thereof, which are inconsistent with this Ordinance are hereby repealed or superseded accordingly.

SECTION 19. Effectivity Clause. This Ordinance shall take effect immediately upon approval.

ADOPTED: _____.

Respectfully Submitted:


MARIA ELEANOR "DOC ELLIE" R. JUAN, O.D.
City Councilor, 6th District